

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L USNATO 2004

E.O. 11652: XGDS1
TAGS: MARR NATO
SUBJ: INTERIM GUIDANCE TO THE INFRASTRUCTURE COMMITTEES PENDING
CLARIFICATION OF RELATIONS WITH GREECE

JCS FOR J-4

REFS: A. USNATO 1296; B. PO/75/1; C. DPC-4(75)2; D. USNATO 523

BEGIN SUMMARY. IN PO/75/41 OF 9 APR 75, SYG LUNS HAS INFORMED THE
DPC THAT HE HAS RECEIVED THE ASSURANCES FROM THE GREEK AUTHORITIES
NECESSARY TO PERMIT DPC ACCEPTANCE OF PROPOSALS
ORIGNNALLY MADE IN REF B, I.E., PROJECTS IN GREECE AUTHORIZED
PRIOR TO 28 AUG 74 SHOULD CONTINUE TO BE FUNDED. PO/75/41 ALSO
GOES BEYOND INITAL LUNS PROPOSAL IN PROVIDING FOR CASE-BY-
CASE AUTHORIZATION OF PROJECTS IN PROGRAMS THROUGH SLICE XXIV
NOT YET AUTHORIZED. THERE IS SOME REASON TO EXPECT STRONG
TURKISH REACTION IN NEXT DPC DISCUSSION. END SUMMARY.

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1. IN PO/75/41 OF 9 APRIL 1975 SYG LUNS HAS INFORMED
DPC OF THE RESULTS OF HIS INTERVENTION WITH THE GREEK AUTHORIES
CONTINUED FUNDING OF INFRASTRUCTURE PROJECTS IN GREECE. TEXT
FOLLOWS:

BEGIN TEXT.

1. IN MY PO/75/1 OF 16TH JANUARY 1975 I PROPOSED INTERIM GUIDANCE REGARDING THE INFRASTRUCTURE PROGRAM.

2. ON THE BASIS OF THE DPC DISCUSSION OF THIS PO AT ITS 30TH JANUARY 1975 MEETING, I REVIEWED THIS MATTER WITH THE GREEK AMBASSADOR, ASKING THE VIEWS OF HIS AUTHORITIES REGARDING THE BASIS ON WHICH WE COULD JUSTIFY THE CONTINUING EXPENDITURE OF INFRASTRUCTURE FUNDS IN GREECE.

3. ON 26TH MARCH, THE GREEK AMBASSADOR INFORMED ME THAT HIS AUTHORITIES CONCUR THAT IT IS NECESSARY TO MAKE AN INTERIM ARRANGEMENT REGARDING INFRASTRUCTURE PENDING THE NEGOTIATIONS WHICH WILL DEFINE THE FUTURE RELATIONSHIP BETWEEN GREECE AND OTHER ALLIES. THEY AGREE THAT ONGOING PROJECTS FOR WHICH FUNDING IS CONTINUED WILL EITHER CONTINUE TO SERVE THEIR ORIGINAL NATO PURPOSE OR THAT GREECE WILL REIMBURSE THE FUNDS IF THAT USE IS DENIED. THEY ALSO AGREE TO GIVE THE SAME SAFEGUARDS REGARDING FURTHER PROJECTS WHICH HAVE BEEN APPROVED BUT NOT YET INITIATED. THESE ASSURANCES ARE EMBODIED IN AN AIDE MEMOIRE DATED 26TH MARCH 1975 WHICH WAS DELIVERED TO ME BY THE GREEK AMBASSADOR.

4. IN THE LIGHT OF THESE ASSURANCES TO THE OTHER MEMBERS OF THE ALLIANCE THAT THEY WILL SUFFER NO LOSS, THE GREEK AUTHORITIES PROPOSE THAT WE CONTINUE TO FUND PROJECTS WHICH HAVE ALREADY BEEN AUTHORIZED AND ALSO AUTHORIZE, ON A CASE-BY-CASE BASIS, FURTHER PROJECTS WHICH HAVE PREVIOUSLY BEEN APPROVED.

5. ON THE BASIS OF THESE ASSURANCES FROM THE GREEK AUTHORITIES, I PROPOSE THE DPC NOW APPROVE THE FOLLOWING INTERIM GUIDANCE TO THE INFRASTRUCTURE COMMITTEES:

A. PROJECTS LOCATED IN GREECE WHICH WERE AUTHORIZED PRIOR TO 28TH AUGUST 1974 SHOULD CONTINUE TO BE FUNDED.

B. PROJECTS LOCATED IN GREECE WHICH WERE APPROVED
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PRIOR TO 28TH AUGUST 1974 BUT WHICH HAD NOT YET BEEN AUTHORIZED, MAY NOW BE AUTHORIZED ON A CASE-BY-CASE BASIS UPON DETERMINATION BY THE INFRASTRUCTURE COMMITTEE THAT THE NATO PURPOSE THEY SERVE IS URGENT.

6. I WILL PLACE THIS ITEM ON THE AGENDA OF AN EARLY MEETING. /S/ LUNS. END TEXT.

2. THE MAJOR POINT TO BE NOTED IS THAT PARA 5.B. OF PO/75/41 GOES BEYOND LUNS' ORIGINAL PROPOSAL IN PARA 3.A(B) OF REF B WHICH SUGGESTED THAT QUOTE NO FURTHER PROJECTS LOCATED IN GREECE SHOULD BE AUTHORIZED; UNQUOTE. THE USE OF TERMS IN THE NEW PARA 5.B. IS NOT PRECISE BUT IT DOES MEAN TO PROPOSE THAT PROJECTS

IN GREECE ALREADY PROGRAMMED (THOUGH SLICE XXIV) BUT NOT YET AUTHORIZED MIGHT BE CONSIDERED FOR AUTHORIZATION ON A CASE-BY-CASE BASIS, SUBJECT TO ALLIES' AGREEMENT THAT NATO PURPOSE THEY SERVE IS URGENT. BY DEFINITION THIS WOULD EXCLUDE GREEK PROJECTS IN SUBSEQUENT SLICES INCLUDING SLICE XXV PENDING NEGOTIATIONS TO QUOTE DEFINE THE FUTURE RELATIONSHIP BETWEEN GREECE AND OTR ALLIES UNQUOTE.

3. IN VIEW OF THE SURPRISINGLY POSITIVE ATTITUDE OF THE GREEK AUTHORITIES AND THEIR WILLINGNESS TO GIVE FULL ASSURANCES ON CONTINUED NATO USE OF INFRASTRUCTURE FACILITIES IN GREECE, WE EXPECT ALL COUNTRIES EXCEPT TURKEY TO AGREE TO PO/75/41 WITHOUT FURTHER QUALIFICATION. NATO INTERNATIONAL STAFF HAS CONVEYED TO MISSION REPS THEIR UNCERTAINTY ABOUT THE POSSIBLE TURKISH REACTION TO THESE LATEST PROPOSALS IN VIEW OF THE STRONGLY NEGATIVE TURKISH POSITION DELIVERED BY ERALP IN THE DPC MEETINGS OF 30 JANUARY AND 7 MARCH 1975 (REFS A AND D). PARTICULARLY IN THE 30 JANUARY MEETING, THE TURKISH POSITION HAS BEEN FAR MORE RESTRICTIVE REGARDING GREEK PROJECTS ALREADY AUTHORIZED AND HAD EVEN PROPOSED CANCELLATION OF ROUTINE PROJECTS ALREADY UNDERWAY (REF C, PARA 30).

4. MISSION COMMENT: PO/75/41 IS CLEARLY A FURTHER AND PERHAPS FINAL STEP IN SYG LUNS' EFFORT TO FINESSE POLITICALLY MOTIVATED TURKISH OPPOSITION TO CONTINUE SUPPORT OF GREEK INFRASTRUCTURE PROJECTS. MISSION REPS HAVE ALSO GAINED IMPRESSION
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THAT ERALP HAS BEEN DOING WHAT HE COULD TO SOFTEN TOUGH ANKARA LINE. MISSION PLANS TO AVOID ANY DIRECT ATTEMPTS TO DETERMINE PROBABLE TURKISH REACTION AND BELIEVES THAT WE AND OTHER ALLIES SHOULD FOR THE TIME BEING LEAVE INITIATIVE IN LUNS' HANDS.
END COMMENTBRUCE

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